

# THE LEGAL REGIME OF BRINGING SKILLED LABOUR FROM OUTSIDE THE EU

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13<sup>th</sup> March 2018

### **The Problem**

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- Finding skilled labour is the biggest business environment challenge in Bulgaria;
- More than 40% of companies in Bulgaria have their growth plans on hold due to the lack of qualified personnel (cf. Colliers study from 2017).

## **The Solution**

The legal regime of bringing labour from outside the EU: A good solution that just got better

#### Background

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- EU's Global Approach to Migration and Mobility: Directive 2009/50/EC;
- Bulgaria's Law on Labour Mobility and Labour Migration from 2016;
- The Blue Card regime relatively new but already improved with the latest amendments adopted on 28th of February 2018 significantly liberalizing the regime.

*"The people who are crazy enough to think they can change the world are the ones who do."* Steve Jobs

#### What is it?

**"Blue card"** (cf. the Law on Foreigners in the Republic of Bulgaria) is an authorization bearing the term **EU blue card** and entitling its holder to reside and work within the territory of a Member State of the EU for the purposes of highly qualified employment;

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"Highly qualified employment" means employment of an individual with specific competency proved with a higher education diploma or a certificate issued by a competent authority and evidencing the successful completion of a course of study of at least three years at a higher education institution recognized by the State where it is situated.

### **Eligibility for Obtaining a Blue Card**

- Any profession is now eligible (up to the latest amendments there was a list of eligible professions – mainly software developers but also certain types of engineers;
- Two main conditions to apply for a Blue Card:
  - Equal treatment of third-country nationals and Bulgarian citizens as to labour conditions;

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- ✓ The third-country national to have the necessary qualification for the job (i.e., to have an acquired qualification in a higher educational institution).
- Requirements for the employment contract of the Blue Card applicant:
  - ✓ The contract should be for a period of more than 12 months;
  - The maximum term of the contract should be 4 years (was 1 year before amendments to the law at the end of 2017);
  - The remuneration should be at least 1,5 higher than the remuneration for the respective profession.

*"It always seems impossible until it's done."* Nelson Mandela

#### **Application Procedure** | 1

#### Work Permit Application:

- application to the Employment Agency for work permit of the employee to be filed by the employer together with accompanying documents evidencing the employee's qualification and experience;
- employment market research no longer required;
- terms of employment and remuneration need to be at least equal to those of Bulgarian citizens employed at the same position;
- application fee reduced from EUR 200 to EUR 50.

#### **Application Procedure** | 2

#### **Entry Visa Requirements:**

- Application for a Blue Card can be filed after a Visa D has been obtained; OR
- The employee can apply for a Blue Card on the grounds of a 1-year extended residence permit (previously visa D was required in all cases);
- Certain categories of third-country nationals residing in Bulgaria on specific grounds cannot apply for a Blue Card:
  - i. Researchers under an exchange agreement with an organization based in Bulgaria and included on the list of research organizations under council Directive 2005/71 EC;
  - ii. Seasonal workers who reside for a term lower than 90 days;
  - iii. Seasonal workers allowed to work under the Law on Labour Migration and Labour Mobility for a period between 90 days and 9 months;
  - iv. Family members of Bulgarian citizens residing in Bulgaria ;
  - v. Intracorporate transfer employees.

## **Application Procedure | 3**

#### Blue Card Application:

- Application to the relevant migration office, including a health insurance;
- the issued work permit is sent directly by the Employment Agency to the migration authorities;
- when all documents are filed, the decision (together with the residence permit) is issued within 15 calendar days.

#### **Change of Employer**

- During the first 2 years, the Blue Card employee has to work only on the territory of Bulgaria and in accordance with the employment terms of the initial Blue Card application (specifically, the initial maximum 4-year period cannot be exceeded);
- Changing employer is now possible:
  - During the first 2 years, changing employer is possible but with the written consent of the Employment Agency;

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- the contract with the new employer is limited to the maximum 4-year period of the initial Blue Card;
- the new employer files all documents required as if he were the initial employer;
- After the first 2 years, the Blue Card holder can change employer freely but the new employer has to file the necessary documents with the migration office as Change of Employer if for a first Blue Card (a new maximum 4-year period is possible).

#### Unemployment

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- Unemployment does not automatically result in withdrawal of the Blue Card; BUT
- Unemployment should not occur more than once for the period of validity of the Blue Card;
- In case of unemployment, the Blue Card holder is entitled to look for a new job following the rules applicable to the change of employer;
- the Employment Agency acts in some cases as employment intermediary;
- the unemployment should not exceed 3 months.

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#### **Family Reunification**



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- Right to a family reunification: family members can obtain residence permit for the period of validity of the Blue Card;
- Family members can apply for residence permit only on the basis of a visa D (issued on a fasttrack 1-week period instead of the regular 2-month period);
- Once in Bulgaria, the family members submit once again the Visa D application documents (health insurance; housing and sufficient financial resources) to the migration office;
- family members have the right to work in Bulgaria on the grounds of a work permit.

## **Employment in Bulgaria of Holders of Blue Cards Issued in Another Member of the EU**

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- Holders of Blue Cards issued in another member State can move to Bulgaria after having resided in that Member state for at least 18 months;
- Application to the Bulgarian migration office to be submitted within 1 month from entry in Bulgaria;
- Family members already residing in the other Member State can move with the Blue Card Holder to Bulgaria;
- In case of expiration of the initial Blue Card, a temporary residence permit is granted pending the issuance of a Bulgarian Blue Card.

## Long-term residence permit after a 5-year residence in Bulgaria

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- Long term residence status is granted after five years of residence in Bulgaria;
- The residence does not have to be continuous but the following conditions should be met cumulatively:
  - the periods of absence from the EU should not exceed 12 consecutive months within the period of five years; AND
  - ✓ the total absence should not exceed 18 months.

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# Bilateral Employment Migration Agreements with Non-EU Countries

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- The first agreement was signed with Armenia on the 12th of February 2018 an option for Bulgarian employers to hire Armenian employees for 1-year term with possible extension for up to 3 years;
- Upcoming signing of similar agreements with Ukraine and Moldova.

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